1	IIILE III—COMMITTEE ON
2	ENERGY AND COMMERCE
3	Subtitle D—Digital Television
4	Transition
5	SEC. 3401. SHORT TITLE.
6	This subtitle may be cited as the "Digital Television
7	Transition Act of 2005".
8	SEC. 3402. FINDINGS.
9	The Congress finds the following:
10	(1) A loophole in current law is stalling the dig-
11	ital television (DTV) transition and preventing the
12	return of spectrum for critical public safety and
13	wireless broadband uses.
14	(A) In 1996, to facilitate the DTV transi-
15	tion, Congress gave each full-power television
16	broadcaster an extra channel of spectrum to
17	broadcast in digital format while continuing to
18	broadcast in analog format on its original chan-
19	nel. Each broadcaster was supposed to eventu-
20	ally return either the original or additional
21	channel and broadcast exclusively in digital for-

mat on the remaining channel.



1	(B) In 1997, Congress earmarked for pub-
2	lic safety use some of the spectrum the broad-
3	casters are supposed to return. Congress des-
4	ignated the rest of the spectrum to be auctioned
5	for advanced commercial applications, such as
6	wireless broadband services. Congress set De-
7	cember 31, 2006, as the deadline for broad-
8	casters to return the spectrum for public safety
9	and wireless use.
10	(C) A loophole, however, allows broad-
11	casters in a market to delay the return of the
12	spectrum until more than 85 percent of tele-
13	vision households in that market have at least
14	one television with access to digital broadcast
15	channels using a digital television receiver, a
16	digital-to-analog converter box, or cable or sat-
17	ellite service. Experts forecast it will take many
18	more years to meet the 85-percent test nation-
19	wide.
20	(2) Eliminating the 85-percent test and setting
21	a "hard deadline" will close the loophole, making
22	possible the nationwide clearing necessary to com-
23	plete the DTV transition and free the spectrum for



public safety use.

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1	(A) Some police officers, firefighters, and
2	rescue personnel already have equipment to
3	communicate over the spectrum the broad-
4	casters are supposed to return, and are just
5	awaiting the turnover. Many more public safety
6	officials cannot purchase equipment or begin
7	planning without a date certain for the avail-
8	ability of the spectrum.
9	(B) Five years to the day before Sep-
10	tember 11, 2001, an advisory committee report
11	to the Federal Communications Commission
12	(FCC) noted that public safety officials des-
13	perately needed more spectrum to better com-
14	municate with each other in times of emer-
15	gency. The 9/11 Commission has specifically
16	recognized the importance of clearing for public
17	safety use the spectrum at issue here, especially
18	following the terrorist attacks on the Pentagon
19	and the World Trade Center. The spectrum is
20	also important for communications during nat-
21	ural disasters.
22	(3) The certainty of a nationwide hard deadline
23	will enable consumers, industry, and government to
24	take the necessary steps to make the transition as



1	(A) Under existing law, once a market
2	meets the 85-percent penetration test, the re-
3	maining 15 percent of households in the market
4	would lose access to broadcast programming
5	unless they obtain a digital television receiver,
6	a digital-to-analog converter box, or cable or
7	satellite service.
8	(B) Determining when the 85-percent test
9	in current law has been met in a particular
10	market would be extremely difficult for the
11	FCC to accomplish. Moreover, because no one
12	can predict precisely when any market will meet
13	the 85-percent test, and because different mar-
14	kets will meet the test at different times, con-
15	sumers, industry, and government cannot ade-
16	quately plan on either a local or nationwide
17	basis.
18	(C) With a hard deadline, government, in-
19	dustry, and consumer groups can develop con-
20	crete plans for consumer education. Manufac-
21	turers can build large quantities of low-cost dig-
22	ital-to-analog converter boxes for consumers
23	who wish to continue using their analog tele-
24	visions. Clearing the spectrum on a unified, na-

tionwide basis will also enable the government



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1	to maximize the revenue from the auction.
2	Some of that revenue can be used to help make
3	the converter boxes available.
4	(D) The deadline will have little impact on
5	most television households. The vast majority of
6	households already subscribe to cable or sat-
7	ellite services. Allowing cable and satellite oper-
8	ators to convert digital broadcasts into an ana-
9	log-viewable format will enable their subscribers
10	that wish to continue using analog televisions to
11	do so.
12	(4) Setting a hard deadline will bring con-
13	sumers and the economy the benefits of the DTV
14	transition faster.
15	(A) DTV offers sharper and wider pic-
16	tures, and CD-quality sound. Even consumers
17	with analog televisions connected to a converter
18	box or cable or satellite service will receive bet-
19	ter service than they did before the transition.
20	(B) Once the transition is complete, broad-
21	casters can redirect the resources they currently
22	expend running both analog and digital stations
23	and focus on programming that capitalizes on
24	the advanced features of digital transmissions.

Manufacturers can also increase the production



1	of televisions and other consumer electronics
2	equipment that takes advantage of these fea-
3	tures, which will also drive down prices.
4	(C) The cleared spectrum can be used to
5	bring cutting-edge wireless services to public
6	safety officials and consumers. This spectrum
7	travels greater distances at lower costs, and
8	more easily penetrates buildings and foliage.
9	Consequently, it is ideal to bring mobile
10	broadband services not only to urban areas, but
11	to rural areas as well, which currently have very
12	few cost-effective broadband options.
13	(D) The increase in DTV programming,
14	services, and equipment, and the provision of
15	products and services that use the cleared spec-
16	trum, will improve America's global competitive-
17	ness and result in significant investment and
18	innovation, boosting our economy and fostering
19	new jobs.
20	SEC. 3403. ANALOG SPECTRUM RECOVERY: HARD DEAD-
21	LINE.
22	(a) Amendments.—Section 309(j)(14) of the Com-
23	munications Act of 1934 (47 U.S.C. 309(j)(14)) is
24	amended—



1	(1) in subparagraph (A), by striking "December
2	31, 2006" and inserting "December 31, 2008";
3	(2) by striking subparagraph (B);
4	(3) in subparagraph (C)(i)(I), by striking "or
5	(B)";
6	(4) in subparagraph (D), by striking "subpara-
7	graph (C)(i)" and inserting "subparagraph (B)(i)";
8	and
9	(5) by redesignating subparagraphs (C) and
10	(D) as subparagraphs (B) and (C), respectively.
11	(b) Implementation.—
12	(1) DTV ALLOTMENT TABLE OF IN-CORE
13	CHANNELS FOR FULL-POWER STATIONS.—The Fed-
14	eral Communications Commission shall—
15	(A) release by December 31, 2006, a re-
16	port and order in MB Docket No. 03–15 as-
17	signing all full-power broadcast television sta-
18	tions authorized in the digital television service
19	a channel between channels 2 and 36, inclusive,
20	or 38 and 51, inclusive (between frequencies 54
21	and 698 megahertz, inclusive);
22	(B) release by July 31, 2007, any recon-
23	sideration of such report and order; and
24	(C) not adopt any further changes between
25	July 31, 2007, and January 1, 2009, to the



channels assigned to full-power broadcast tele-

2	vision stations for the provision of digital tele-
3	vision service unless doing so is necessary for
4	reasons of public safety or necessary to prevent
5	a delay in the end of broadcasting by full-power
6	stations in the analog television service.
7	(2) Status reports.—Beginning with a re-
8	port on January 31, 2006, and ending with a report
9	on July 31, 2007, the Commission shall submit re-
10	ports to the Committee on Energy and Commerce of
11	the House of Representatives and the Committee on
12	Commerce, Science, and Transportation of the Sen-
13	ate every six months on the status of international
14	coordination with Canada and Mexico of the digital
15	television service table of allotments.
16	(3) Terminations of analog licenses and
17	BROADCASTING.—The Federal Communications
18	Commission shall take such actions as are necessary
19	to terminate all licenses for full-power television sta-
20	tions in the analog television service and to require
21	the cessation of broadcasting by full-power stations
22	in the analog television service by January 1, 2009.
23	(4) Additional unlicensed spectrum for
24	WIRELESS BROADBAND.—The Commission shall,

within one year after the date of enactment of this



1	Act, issue a final order in the matter of Unlicensed
2	Operation in the TV Broadcast Bands (ET Docket
3	No. 04–186).
4	(c) Technical Amendment.—Paragraph (15) of
5	section 309(j) of the Communications Act of 1934 (47
6	U.S.C. 309(j)), as added by section 203(b) of the Com-
7	mercial Spectrum Enhancement Act (P.L. 108–494; 118
8	Stat. 3993), is redesignated as paragraph (16) of such
9	section.
10	SEC. 3404. AUCTION OF RECOVERED SPECTRUM.
11	(a) Deadline for Auction.—Section
12	309(j)(15)(C) of the Communications Act of 1934 (47
13	U.S.C. 309(j)(15)(C)) is amended by adding at the end
14	the following new clauses:
15	"(v) Additional deadlines for re-
16	COVERED ANALOG SPECTRUM.—Notwith-
17	standing subparagraph (B), the Commis-
18	sion shall conduct the auction of the li-
19	censes for recovered analog spectrum by
20	commencing the bidding not later than
21	January 7, 2008, and shall deposit the
22	proceeds of such auction in accordance
23	with paragraph (8)(E)(i) not later than
24	June 30, 2008.



1	"(vi) Recovered analog spec-
2	TRUM.—For purposes of clause (v), the
3	term 'recovered analog spectrum' means
4	the spectrum between channels 52 and 69,
5	inclusive (between frequencies 698 and 806
6	megahertz, inclusive) reclaimed from ana-
7	log television service broadcasting under
8	paragraph (14), other than—
9	"(I) the spectrum required by
10	section 337 to be made available for
11	public safety services; and
12	"(II) the spectrum auctioned
13	prior to the date of enactment of the
14	Digital Television Transition Act of
15	2005.".
16	(b) Extension of Auction Authority.—Para-
17	graph (11) of section 309(j) of such Act is repealed.
18	(c) Study of Auction Authority.—
19	(1) Inquiry and study required.—Within
20	120 days after the date of enactment of this Act, the
21	Federal Communications Commission shall initiate
22	an ongoing inquiry and study—
23	(A) to evaluate the participation of women,
24	minorities, and small businesses in the auction
25	process, including the percentage of winning



1	bidders that are women, minorities, and small
2	businesses; and
3	(B) to assess the efforts made by the Com-
4	mission to ensure that women, minorities, and
5	small businesses are able to successfully partici-
6	pate in the auction process.
7	(2) Report.—The Commission shall submit a
8	report to the Congress on the results of the inquiry
9	and study required by paragraph (1) at least bienni-
10	ally beginning not later than one year after the date
11	of enactment of this Act.
12	SEC. 3405. DIGITAL TELEVISION CONVERSION FUND.
13	(a) Reservation of Auction Proceeds to Assist
14	Conversion.—Section 309(j)(8) of the Communications
15	Act of 1934 (47 U.S.C. 309(j)(8)) is amended—
16	(1) in subparagraph (A), by striking "subpara-
17	graph (B) or subparagraph (D)" and inserting "sub-
18	paragraphs (B), (D), and (E)";
19	(2) in subparagraph (C)(i), by inserting before
20	the semicolon at the end the following: ", except as
21	otherwise provided in subparagraph (E)(i)"; and
22	(3) by adding at the end the following new sub-
23	paragraph:
24	"(E) Transfer of revenues for dig-
25	ITAL TELEVISION CONVERSION.—



1	"(i) Proceeds for DTV conversion
2	FUND.—Notwithstanding subparagraph
3	(A), of the proceeds (including deposits
4	and upfront payments from successful bid-
5	ders) from the use of a competitive bidding
6	system under this subsection with respect
7	to recovered analog spectrum—
8	(I) \$990,000,000 shall be de-
9	posited in a separate fund in the
10	Treasury to be known as the 'Digital
11	Television Conversion Fund', and be
12	available exclusively to carry out sec-
13	tion 159 of the National Tele-
14	communications and Information Ad-
15	ministration Organization Act;
16	"(II) $$500,000,000$ shall be de-
17	posited in a separate fund in the
18	Treasury to be known as the 'Public
19	Safety Interoperable Communications
20	Fund', and be available exclusively to
21	carry out section 160 of such Act;
22	"(III) $$30,000,000$ shall be de-
23	posited in a separate fund in the
24	Treasury to be known as the 'NYC 9/

11 Digital Transition Fund', and be



1	available exclusively to carry out sec-
2	tion 161 of such Act;
3	"(IV) $$3,000,000$ shall be depos-
4	ited in a separate fund in the Treas-
5	ury to be known as the 'Low-Power
6	Digital-to-Analog Conversion Fund',
7	and be available exclusively to carry
8	out section 162 of such Act; and
9	"(V) the remainder of such pro-
10	ceeds shall be deposited in the Treas-
11	ury in accordance with chapter 33 of
12	title 31, United States Code.
13	"(ii) Recovered analog spec-
14	TRUM.—For purposes of clause (i), the
15	term 'recovered analog spectrum' has the
16	meaning provided in paragraph
17	(15)(C)(vi).".
18	(b) Converter Box Program.—Part C of the Na-
19	tional Telecommunications and Information Administra-
20	tion Organization Act is amended by adding at the end
21	the following new section:
22	"SEC. 159. DIGITAL-TO-ANALOG CONVERTER BOX PRO-
23	GRAM.
24	"(a) Creation of Program.—The Assistant
25	Secretary—



1	"(1) shall use the funds available under sub-
2	section (d) of this section to implement and admin-
3	ister a program through which households in the
4	United States may obtain, upon request, up to two
5	coupons that can be applied toward the purchase of
6	digital-to-analog converter boxes, subject to the re-
7	strictions in this section and the regulations created
8	thereunder; and
9	"(2) may award one or more contracts (includ-
10	ing a contract with another Federal agency) for the
11	administration of some or all of the program.
12	"(b) Program Specifications.—
13	"(1) FORM OF COUPON REQUEST.—The regula-
14	tions under this section shall prescribe the contents
15	of the coupon request form and the information any
16	household seeking a coupon shall provide on the
17	form. The coupon request form shall be required to
18	include instructions for its use and also describe, at
19	a minimum, the requirements and limitations of the
20	program, the ways in which the form and the infor-
21	mation the household provides will be used, and to
22	whom the form and the information will be dis-
23	closed.
24	"(2) Distribution of coupon request



FORMS.—

1	"(A) Paper and electronic forms.—
2	The Assistant Secretary shall provide for the
3	distribution of paper coupon request forms at
4	Government buildings, including post offices.
5	The Assistant Secretary shall provide for the
6	availability to households of electronic coupon
7	request forms, and may permit such forms to
8	be submitted electronically.
9	"(B) Additional distribution.—If the
10	Assistant Secretary determines that doing so
11	would make the program more successful and
12	easier for consumers to participate in, paper
13	and electronic coupon request forms shall also
14	be distributed by such private entities as the
15	Assistant Secretary shall specify (such as retail-
16	ers, manufacturers, broadcasters, religious or-
17	ganizations, and consumer groups) and shall be
18	distributed in the manner specified by the As-
19	sistant Secretary.
20	"(3) Limitations.—
21	"(A) Two-per-household maximum.—A
22	household may obtain coupons only by making
23	a request as required by the regulations under
24	this section. Any request must be made between

January 1, 2008, and January 31, 2009, inclu-



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1	sive. The Assistant Secretary shall ensure that
2	each requesting household receives no more
3	than two coupons.
4	"(B) No combinations of coupons.—
5	Two coupons may not be used in combination
6	toward the purchase of a single digital-to-ana-
7	log converter box.
8	"(C) Duration.—All coupons shall expire
9	3 months after issuance.
10	"(4) Distribution of coupons.—
11	"(A) Coupons shall be distributed to re-
12	questing households by mail and each coupon
13	shall be issued in the name of a member of the
14	requesting household, and shall include a
15	unique identification number as well as any
16	other measures the Assistant Secretary deems
17	necessary to minimize fraud, counterfeiting, du-
18	plication, and other unauthorized use.
19	"(B) Included on or provided with each
20	coupon shall be, at a minimum, instructions for
21	the coupon's use and a description of the cou-
22	pon's limitations.
23	"(C) The Assistant Secretary shall expend
24	not more than \$160,000,000 on administrative

expenses and shall ensure that the sum of all



1	administrative expenses for the program and
2	the total maximum value of all the coupons re-
3	deemed, and issued but not expired, does not
4	exceed \$990,000,000.
5	"(D) The Assistant Secretary may expend
6	up to \$5,000,000 of the administrative expenses
7	on the public outreach program required by sec-
8	tion 330(d)(4) of the Communications Act of
9	1934 (47 U.S.C. 330(d)(4)). Such funds may
10	be used for grants to the Association of Public
11	Television Stations, in partnership with non-
12	commercial educational television broadcast sta-
13	tions (as defined section 397(6) of the Commu-
14	nications Act of 1934 (47 U.S.C. 397(6))) to
15	carry out such public outreach.
16	"(5) Qualifying purchases.—
17	"(A) QUALIFYING BOX.—The regulations
18	shall specify methods for determining and iden-
19	tifying the converter boxes that meet the defini-
20	tion in subsection (g).
21	"(B) COUPON VALUE.—The value of each
22	coupon shall be \$40.
23	"(6) Redemption of Coupons.—No coupon
24	shall be redeemed except upon submission of reason-

able proof that the individual redeeming the coupon



is the individual named on the coupon, and such ad-
ditional information as is required by the regulations
under this section. In the case of retail distribution
of digital-to-analog converter boxes over the Internet
or by telephone, submission of a valid credit card
number issued in the name of the household mem-
ber, the unique identification number on the coupon,
the address of the household, and such other infor-
mation as is required by the regulations under this
section shall be reasonable proof of identity, except
that the redemption of coupons over the Internet or
by telephone shall be prohibited if the Assistant Sec-
retary determines that such redemption would be
unreasonably susceptible to fraud or other abuse.
"(7) Retailer certification.—
"(A) Any retailer desiring to qualify for
coupon reimbursement under this section shall,
in accordance with the regulations under this
section, be required to undergo a certification
process to qualify for participation in the pro-
gram.
"(B) As part of the certification process



"(B) As part of the certification process, retailers shall be informed of the program's details and their rights and obligations, including their obligations to honor all valid coupons that

1	are tendered in the authorized manner, and to
2	keep a reasonable number of eligible converter
3	boxes in stock.
4	"(8) Coupon reimbursement and retailer
5	AUDITING.—
6	"(A) Reimbursement.—The regulations
7	under this section shall establish the process by
8	which retailers may seek and obtain reimburse-
9	ment for the coupons, and shall include the op-
10	tion for retailers to seek and obtain reimburse-
11	ment electronically.
12	"(B) Audits.—Such regulations shall es-
13	tablish procedures for the auditing of retailer
14	reimbursements.
15	"(9) Appeals.—The regulations under this sec-
16	tion shall establish an appeals process for the review
17	and resolution of complaints—
18	"(A) by a household alleging that—
19	"(i) the household was improperly de-
20	nied a coupon;
21	"(ii) a valid coupon properly tendered
22	was not honored; or
23	"(iii) the household was otherwise
24	harmed by another violation of this section
25	or such regulations; or



1	"(B) by a retailer of digital-to-analog con-
2	verter boxes alleging that the retailer was im-
3	properly denied reimbursement for a valid cou-
4	pon properly tendered and accepted under this
5	section or such regulations.
6	All such complaints shall be resolved within 30 days
7	after receipt of the complaint.
8	"(10) Enforcement.—The regulations under
9	this section shall provide for the termination of eligi-
10	bility to participate in the program for retailers or
11	households that engage in fraud, misrepresentation,
12	or other misconduct in connection with the program,
13	or that otherwise violate this section or such regula-
14	tions.
15	"(11) Progress report.—Beginning with a
16	report on March 31, 2008, and ending with a report
17	on June 30, 2009, the Assistant Secretary shall sub-
18	mit reports to the Committee on Energy and Com-
19	merce of the House of Representatives and the Com-
20	mittee on Commerce, Science, and Transportation of
21	the Senate, every three months summarizing the
22	progress of coupon distribution and redemption, in-
23	cluding how many coupons are being distributed and



redeemed, and how quickly.

1	"(c) Privacy.—The program under this section shall
2	ensure that personally identifiable information collected in
3	connection with the program under this section is not used
4	or shared for any other purpose than as described in this
5	section, except as otherwise required or authorized by law.
6	For purposes of this subsection, the term 'personally iden-
7	tifiable information' shall have the same meaning as pro-
8	vided in section 338(i)(2).
9	"(d) Availability of Funds.—
10	"(1) In General.—From the Digital Tele-
11	vision Conversion Fund established by section
12	309(j)(8)(E)(i)(I) of the Communications Act of
13	1934, there shall be available to carry out this sec-
14	tion such sums as may be necessary for fiscal years
15	2008 and 2009. Any sums that remain unexpended
16	in the Fund at the end of fiscal year 2009 shall re-
17	vert to and be deposited in the general fund of the
18	Treasury.
19	"(2) Credit.—The Assistant Secretary may
20	borrow from the Treasury such sums as may be nec-
21	essary not to exceed \$990,000,000 to implement and
22	administer the program in accordance with this sec-
23	tion. The Assistant Secretary shall reimburse the

Treasury, without interest, as funds are deposited



1	into the Digital Television Conversion Fund under
2	section $309(j)(8)(E)$ of such Act.
3	"(e) Energy Standards Required.—
4	"(1) Standard.—The maximum energy con-
5	sumption for the passive standby mode of a digital-
6	to-analog converter box shall be no more than 9
7	watts.
8	"(2) Enforcement.—The Secretary of Energy
9	shall enforce the requirements of paragraph (1). Any
10	converter box that the Secretary of Energy deter-
11	mines is not in compliance with the requirements of
12	paragraph (1) shall not be eligible for purchase with
13	assistance made available under this section.
14	"(3) Preemption.—No State or any political
15	subdivision thereof may establish or enforce any law,
16	rule, regulation, or other provision having the force
17	of law that regulates the energy output, usage, or
18	consumption standards for a digital-to-analog con-
19	verter box.
20	"(f) Implementation.—The Secretary of Commerce
21	shall promulgate, within 9 months after the date of enact-
22	ment of the Digital Television Transition Act of 2005,
23	such regulations as are necessary to carry out this section.

 $\mbox{\ensuremath{^{\prime\prime}}}(g)$ Definition.—For purposes of this section:



1	"(1) Digital-to-analog converter box.—
2	The term 'digital-to-analog converter box' means a
3	stand-alone device that does not contain features or
4	functions except those necessary to enable a con-
5	sumer to convert any channel broadcast in the dig-
6	ital television service into a format that the con-
7	sumer can display on television receivers designed to
8	receive and display signals only in the analog tele-
9	vision service.
10	"(2) Household.—The term 'household'
11	means the residents at a residential street or rural
12	route address, and shall not include a post office
13	box.
14	"(3) STANDBY PASSIVE MODE.—The term
15	'standby passive mode' means a low power state the
16	digital-to-analog converter device enters while con-
17	nected to a power source which fulfills not the main
18	function but can be switched into another mode by
19	means of an internal or external signal.".
20	SEC. 3406. PUBLIC SAFETY INTEROPERABLE COMMUNICA
21	TIONS FUND.
22	Part C of the National Telecommunications and In-
23	formation Administration Organization Act is amended by
24	adding after section 159 (as added by section 3405(b) of



25 this Act) the following new section:

1	"SEC. 160. PUBLIC SAFETY INTEROPERABLE COMMUNICA-
2	TIONS FUND.
3	"(a) Program Authorized.—From the funds avail-
4	able under subsection (f), the Assistant Secretary shall
5	carry out a grant program to assist public safety agencies
6	in the acquisition of, deployment of, or training for the
7	use of interoperable communications systems that utilize,
8	or enable interoperability with communications systems
9	that can utilize, reallocated public safety spectrum for
10	radio communications.
11	"(b) Terms and Conditions of Grants.—In order
12	to obtain a grant under this section, a public safety agency
13	shall—
14	"(1) submit an application to the Assistant Sec-
15	retary at such time, in such form, and containing or
16	accompanied by such information and assurances as
17	the Assistant Secretary shall require;
18	"(2) agree that, if awarded a grant, the public
19	safety agency will submit annual reports to the As-
20	sistant Secretary for the duration of the grant
21	award period with respect to—
22	"(A) the expenditure of grant funds; and
23	"(B) progress toward acquiring and de-
24	ploying interoperable communications systems
25	funded by the grant;



1	"(3) agree to provide, from non-Federal
2	sources, not less than 20 percent of the costs of ac-
3	quiring and deploying the interoperable communica-
4	tions systems acquired and deployed with funds pro-
5	vided under this section; and
6	"(4) agree to remit to the Assistant Secretary
7	any grant funds that remain unexpended at the end
8	of the 3-year period of the grant.
9	"(c) Duration of Grant; Recovery of Unused
10	Funds.—Grants under this section shall be awarded in
11	the form of a single grant for a period of not more that
12	3 years. At the end of 3 years, any grant funds that re-
13	main unexpended shall be remitted by the grantee to the
14	Assistant Secretary, and, subject to subsection (f)(2), may
15	be awarded to other eligible grant recipients. At the end
16	of fiscal year 2010, any such reawarded grant funds that
17	remain unexpended shall be remitted by the grantee to the
18	Assistant Secretary and may not be reawarded to other
19	grantees.
20	"(d) Oversight of Expenditures.—The Assistant
21	Secretary shall submit to the Committee on Commerce,
22	Science, and Transportation of the Senate and the Com-
23	mittee on Energy and Commerce, not later than 6 months
24	after the first award of a grant under this section and



1	every 6 months thereafter until October 1, 2010, a
2	report—
3	"(1) identifying, on a State-by-State basis,
4	using the information submitted under subsection
5	(b)(2), the results of the program, including an iden-
6	tification, on a State-by-State basis, of—
7	"(A) the public safety agencies awarded a
8	grant;
9	"(B) the amount of the grant;
10	"(C) the specified use for the grant; and
11	"(D) how each such grant was spent; and
12	"(2) stating the cumulative total of the amount
13	of grants awarded, and the balance, if any, remain-
14	ing in the Public Safety Interoperable Communica-
15	tions Fund; and
16	"(3) in the final such report, stating the
17	amount in the Fund that reverted to the general
18	fund of the Treasury.
19	"(e) Regulations.—The Secretary is authorized to
20	prescribe such regulations as are necessary to carry out
21	this section.
22	"(f) Availability of Funds.—
23	"(1) Availability.—From the Public Safety
24	Interoperable Communications Fund established by
25	section 309(j)(8)(E)(i)(II) of the Communications



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1	Act of 1934, there shall be available to carry out
2	this section such sums as may be necessary for fiscal
3	years 2008, 2009, and 2010.
4	"(2) Reversion.—Any sums that remain unex-
5	pended in the Fund at the end of fiscal year 2010
6	shall revert to and be deposited in the general fund
7	of the Treasury.
8	"(g) Definitions.—For purposes of this section:
9	"(1) Public safety agency.—The term 'pub-
10	lic safety agency' means any State or local govern-
11	ment entity, or nongovernmental organization au-
12	thorized by such entity, whose sole or principal pur-
13	pose is to protect the safety of life, health, or prop-
14	erty.
15	"(2) Interoperable communications sys-
16	TEMS.—The term 'interoperable communications
17	systems' means communications systems which en-
18	able public safety agencies to share information
19	amongst local, State, and Federal public safety
20	agencies in the same area via voice or data signals.
21	"(3) Reallocated public safety spec-
22	TRUM.—The term 'reallocated public safety spec-
23	trum' means the bands of spectrum located at 764

-776 megahertz and 794–806 megahertz, inclusive.".



1 SEC. 3407. NYC 9/11 DIGITAL TRANSITION FUND.

- 2 Part C of the National Telecommunications and In-
- 3 formation Administration Organization Act is amended by
- 4 adding after section 160 (as added by section 3406 of this
- 5 Act) the following new section:

6 "SEC. 161. NYC 9/11 DIGITAL TRANSITION FUND.

- 7 "(a) Funds Available.—From the NYC 9/11 Dig-
- 8 ital Transition Fund established by section
- 9 309(j)(8)(E)(i)(III) of the Communications Act of 1934,
- 10 there shall be available to carry out this section such sums
- 11 as may be necessary for fiscal years 2006 through 2008.
- 12 Any sums that remain unexpended in the Fund at the end
- 13 of fiscal year 2008 shall revert to and be deposited in the
- 14 general fund of the Treasury. The Assistant Secretary
- 15 may borrow from the Treasury such sums as may be nec-
- 16 essary not to exceed \$30,000,000 to implement and ad-
- 17 minister the program in accordance with this section. The
- 18 Assistant Secretary shall reimburse the Treasury, without
- 19 interest, as funds are deposited into the NYC 9/11 Digital
- 20 Transition Fund under section 309(j)(8)(E) of such Act.
- 21 "(b) Use of Funds.—The sums available under
- 22 subsection (a) shall be made available by the Assistant
- 23 Secretary by grant to be used to reimburse the Metropoli-
- 24 tan Television Alliance for costs incurred in the design and
- 25 deployment of a temporary digital television broadcast sys-
- 26 tem to ensure that, until a permanent facility atop the



Freedom Tower is constructed, the members of the Metropolitan Television Alliance can provide the New York City 3 area with an adequate digital television signal as deter-4 mined by the Federal Communications Commission. 5 "(c) Rule of Construction.—Nothing in this section shall be construed to alter or otherwise affect the Fed-6 7 eral Communications Commission's authority with respect 8 to licensing and interference regulation. 9 "(d) Definitions.—For purposes of this section: 10 "(1) The term 'Metropolitan Television Alli-11 ance' means the organization formed by New York 12 City television broadcast station licensees to locate 13 new shared facilities as a result of the attacks on 14 September 11, 2001 and the loss of use of shared facilities that housed broadcast equipment. 15 16 "(2) The term 'New York City area' means the 17 five counties comprising New York City and counties 18 of northern New Jersey in immediate proximity to 19 New York City (Bergen, Essex, Union and Hudson 20 Counties) .". 21 SEC. 3408. LOW-POWER TELEVISION TRANSITION PROVI-22 SIONS.

(a) Removal and Relocation.—Section 337(e) of

the Communications Act of 1934 (47 U.S.C. 337(e)) is

23

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amended—

1	(1) in paragraph (1), by striking "person who"
2	and inserting "full-power television station licensee
3	that";
4	(2) in paragraph (2), by striking "746 mega-
5	hertz" and inserting "698 megahertz"; and
6	(3) by adding at the end the following new
7	paragraph:
8	"(3) Continuation of Low-Power Broad-
9	CASTING.—Subject to section 336(f) of the Commu-
10	nications Act (47 U.S.C. 336(f)), a low-power tele-
11	vision station, television translator station, or tele-
12	vision booster station (as defined by Commission
13	regulations) may operate above 698 megahertz on a
14	secondary basis in accordance with Commission
15	rules, including rules governing completion of the
16	digital television service transition for low-power
17	broadcasters.".
18	(b) Exemption From Deadline.—Section
19	309(j)(14)(A) of such Act (47 U.S.C. $309(j)(14)(A)$) is
20	amended by by inserting "full-power" before "television
21	broadcast license".
22	(c) ADVANCED TELEVISION SERVICES.—Section
23	336(f)(4) of such Act (47 U.S.C. 336(f)(4)) is amended
24	by inserting "or other low-power station" after "television
25	translator station" in the first sentence.



- 1 (d) Low-Power Television Digital-to-Analog
- 2 Conversion.—Part C of the National Telecommuni-
- 3 cations and Information Administration Organization Act
- 4 is amended by adding after section 161 (as added by sec-
- 5 tion 3407 of this Act) the following new section:
- 6 "SEC. 162. LOW-POWER TELEVISION DIGITAL-TO-ANALOG
- 7 **CONVERSION.**
- 8 "(a) Creation of Program.—The Assistant Sec-
- 9 retary shall use the funds available under subsection (d)
- 10 from the Low-Power Digital-to-Analog Conversion Fund
- 11 to implement and administer a program through which
- 12 each eligible low-power television station may receive com-
- 13 pensation toward the cost of the purchase of a digital-to-
- 14 analog conversion device that enables it to convert the in-
- 15 coming digital signal of its corresponding full-power tele-
- 16 vision station to analog format for transmission on the
- 17 low-power television station's analog channel. An eligible
- 18 low-power television station may receive such compensa-
- 19 tion only if it submits a request for such compensation
- 20 on or before December 31, 2008.
- 21 "(b) Eligible Stations.—For purposes of this sec-
- 22 tion, an eligible low-power television station shall be a low-
- 23 power television broadcast station, Class A television sta-
- 24 tion, television translator station, or television booster
- 25 station—



1	"(1) that is itself broadcasting exclusively in
2	analog format; and
3	"(2) that has not purchased a digital-to-analog
4	conversion device prior to enactment of this section.
5	"(c) QUALIFYING DEVICES AND AMOUNTS.—The As-
6	sistant Secretary—
7	"(1) may determine the types of digital-to-ana-
8	log conversion devices for which an eligible low-
9	power broadcast television station may receive com-
10	pensation under this section; and
11	"(2) shall determine the maximum amount of
12	compensation such a low-power television broadcast
13	station may receive based on the average cost of
14	such digital-to-analog conversion devices during the
15	time period such low-power broadcast television sta-
16	tion purchased the digital-to-analog conversion de-
17	vice, but in no case shall such compensation exceed
18	\$400.
19	"(d) Funds Available.—From the Low-Power
20	Digital-to-Analog Conversion Fund established by section
21	309(j)(8)(E)(i)(IV) of the Communications Act of 1934,
22	there shall be available to carry out this section such sums
23	as may be necessary for fiscal years 2008 and 2009. Any
24	sums that remain unexpended in such Fund at the end



1	of fiscal year 2009 shall revert to and be deposited in the
2	general fund of the Treasury.".
3	(e) REPORT AND ORDER REQUIRED.—The Federal
4	Communications Commission shall, not later than Decem-
5	ber 31, 2008, issue a report and order specifying the
6	methods and schedule by which the Commission will com-
7	plete the digital television service transition for low-power
8	broadcasters.
9	SEC. 3409. CONSUMER EDUCATION REGARDING ANALOG
10	TELEVISIONS.
11	(a) Commission Authority.—Section 303 of the
12	Communications Act of 1934 (47 U.S.C. 303) is amended
13	by adding at the end the following new subsection:
14	"(z) Require the consumer education measures speci-
15	fied in section 330(d) in the case of apparatus designed
16	to receive television signals that—
17	"(1) are shipped in interstate commerce or
18	manufactured in the United States;
19	"(2) have an integrated display screen or are
20	sold in a bundle with a display screen; and
21	"(3) are not capable of receiving broadcast sig-
22	nals in the digital television service.".
23	(b) Consumer Education Requirements.—Sec-
24	tion 220 of the Communications Act of 1024 (47 II S.C.



25 330) is amended—

1	(1) in subsection (d), by striking "sections
2	303(s), 303(u), and 303(x)" and inserting "sub-
3	sections (s), (u), (x), and (z) of section 303";
4	(2) by redesignating subsection (d) as sub-
5	section (e); and
6	(3) by inserting after subsection (c) the fol-
7	lowing new subsection:
8	"(d) Consumer Education Regarding Analog
9	Television Receivers.—
10	"(1) Requirements for manufacturers.—
11	Any manufacturer of any apparatus described in
12	section 303(z) shall—
13	"(A) place in a conspicuous place on any
14	such apparatus that such manufacturer ships in
15	interstate commerce or manufactures in the
16	United States after 180 days after the date of
17	enactment of the Digital Television Transition
18	Act of 2005, a label containing, in clear and
19	conspicuous print, the warning language re-
20	quired by paragraph (3); and
21	"(B) also include after 180 days after the
22	date of enactment of the Digital Television
23	Transition Act of 2005, such warning language
24	on the outside of the retail packaging of such

apparatus, in a conspicuous place and in clear



1	and conspicuous print, in a manner that cannot
2	be removed.
3	"(2) Requirements for retail distribu-
4	TORS.—Any retail distributor shall place conspicu-
5	ously in the vicinity of each apparatus described in
6	section 303(z) that such distributor displays for sale
7	or rent after 45 days after the date of enactment of
8	the Digital Television Transition Act of 2005, a sign
9	containing, in clear and conspicuous print, the warn-
10	ing language required by paragraph (3). In the case
11	of a retail distributor vending such apparatus via di-
12	rect mail, catalog, or electronic means, such as dis-
13	plays on the Internet, the warning language required
14	by such paragraph shall be prominently displayed, in
15	clear and conspicuous print, in the vicinity of any
16	language describing the product.
17	"(3) Warning language.—The warning language
18	guage required by this paragraph shall read as fol-
19	lows: 'This television has only an analog broadcas'
20	tuner. After December 31, 2008, television broad-
21	casters will broadcast only in digital format. You wil
22	then need to connect this television to a digital-to-
23	analog converter box or cable or satellite service is
24	you wish to receive broadcast programming. The de-

vice, if any, that a cable or satellite subscriber will



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need to connect to an analog television will depend on the cable or satellite service provider. The television should continue to work as before, however, with devices such as VCRs, digital video recorders, DVD players, and video game systems. For more information, call the Federal Communications Commission at 1–888–225–5322 (TTY: 1–888–835–5322) or visit the Commission's website at: www.fcc.gov.'.

"(4) Commission and NTIA OUTREACH.—Beginning within one month after the date of enactment of the Digital Television Transition Act of 2005, the Commission and the National Telecommunications and Information Administration shall engage, either jointly or separately, in a public outreach program, including the distribution of materials on their web sites and in Government buildings, such as post offices, to educate consumers regarding the digital television transition. The Commission and the National Telecommunications and Information Administration may seek public comment in crafting their public outreach program, and may seek the assistance of private entities, such as broadcasters, manufacturers, retailers, cable and satellite operators, and consumer groups in admin-



1	istering the public outreach program. The program
2	shall educate consumers about—
3	"(A) the deadline for termination of analog
4	television broadcasting;
5	"(B) the options consumers have after
6	such termination to continue to receive broad-
7	cast programming; and
8	"(C) the converter box program under sec-
9	tion 159 of the National Telecommunications
10	and Information Administration Organization
11	Act.
12	"(5) Additional disclosures.—
13	"(A) Announcements and notices re-
14	QUIRED.—From January 1, 2008, through De-
15	cember 31, 2008—
16	"(i) each television broadcaster shall
17	air, at a minimum, two 60-second public
18	service announcements per day, one during
19	the 8 to 9 a.m. hour and one during the
20	8 to 9 p.m. hour; and
21	"(ii) each multichannel video program
22	distributor (as such term is defined in sec-
23	tion 602 of this Act) shall include a notice
24	in any periodic bill.



1	"(B) Contents of announcements and
2	NOTICES.—The announcements and notices re-
3	quired by subparagraphs (A)(i) and (A)(ii), re-
4	spectively, shall state, at a minimum, that
5	'After December 31, 2008, television broad-
6	casters will broadcast only in digital format
7	You will then no longer be able to receive
8	broadcast programming on analog-only tele-
9	visions unless those televisions are connected to
10	a digital-to-analog converter box or a cable or
11	satellite service. The device, if any, that a cable
12	or satellite subscriber will need to connect to an
13	analog television will depend on the cable or
14	satellite service provider. Analog-only televisions
15	should continue to work as before, however,
16	with devices such as VCRs, digital video record-
17	ers, DVD players, and video game systems. You
18	may be eligible for up to two coupons toward
19	the purchase of up to two converter-boxes. For
20	more information, call the Federal Communica-
21	tions Commission at 1–888–225–5322 (TTY)
22	1-888-835-5322) or visit the Commission's
23	website at: www.fcc.gov.'.
24	"(6) Report required.—Beginning January
25	31, 2006, and ending July 31, 2008, the Commis-



1	sion and the National Telecommunications and In
2	formation Administration, either jointly or sepa
3	rately, shall submit reports every six months to the
4	Committee on Energy and Commerce of the House
5	of Representatives and the Committee on Commerce
6	Science, and Transportation of the Senate, on the
7	Commission's and such Administration's consumer
8	education efforts, as well as the consumer education
9	efforts of broadcasters, cable and satellite operators
10	consumer electronics manufacturers, retailers, and
11	consumer groups. The Commission and such Admin
12	istration may solicit public comment in preparing
13	their reports.".
14	(c) Preserving and Expediting Tuner Man
15	DATES.—The Federal Communications Commission—
16	(1) shall, within 30 days after the date of en
17	actment of this Act revise the digital television re
18	ception capability implementation schedule under
19	section 15.117(i) of its regulations (47 CFF
20	15.117(i)) to require, in the case of television recep
21	tion devices that have, or are sold in a bundle with
22	display screens sized 13 to 24 inches, inclusive, that
23	100 percent of all such units must include digital
24	television tuners effective March 1, 2007; and



1	(2) shall not make any other changes that ex-
2	tend or otherwise delay the digital television recep-
3	tion capability implementation schedule for television
4	reception devices that have, or are sold in a bundle
5	with, display screens.
6	SEC. 3410. ADDITIONAL PROVISIONS.
7	(a) Digital-to-Analog Conversion.—Section
8	614(b) of the Communications Act of 1934 (47 U.S.C
9	534(b)) is amended by adding at the end the following
10	new paragraphs:
11	"(11) Carriage of digital formats.—
12	"(A) Primary video stream.—With re-
13	spect to any television station that is transmit
14	ting broadcast programming exclusively in the
15	digital television service in a local market, a
16	cable operator of a cable system in that market
17	shall carry the station's primary video stream
18	and program-related material in the digital for-
19	mat transmitted by that station, without mate-
20	rial degradation, if the licensee for that
21	station—
22	"(i) relies on this section or section
23	615 to obtain carriage of the primary video
24	stream and program-related material or

that cable system in that market; and



1	"(ii) permits the cable system to carry
2	without compensation any other program-
3	ming broadcast by that station that is car-
4	ried on that system.
5	"(B) Multiple formats permitted.—A
6	cable operator of a cable system may offer the
7	primary video stream and program-related ma-
8	terial of a local television station described in
9	subparagraph (A) in any analog or digital for-
10	mat or formats, whether or not doing so re-
11	quires conversion from the format transmitted
12	by the local television station, so long as—
13	"(i) the cable operator offers the pri-
14	mary video stream and program-related
15	material in the converted analog or digital
16	format or formats without material deg-
17	radation; and
18	"(ii) also offers the primary video
19	stream and program-related material in
20	the manner or manners required by this
21	paragraph.
22	"(C) Transitional conversions.—Not-
23	withstanding the requirement in subparagraph
24	(A) to carry the primary video stream and pro-
25	gram-related material in the digital format



1	transmitted by the local television station, but
2	subject to the prohibition on material degrada-
3	tion, until January 1, 2014—
4	"(i) a cable operator—
5	"(I) shall offer the primary video
6	stream and program-related material
7	in the format or formats necessary for
8	such stream and material to be
9	viewable on analog and digital tele-
10	visions; and
11	"(II) may convert the primary
12	video stream and program-related ma-
13	terial to standard-definition digital
14	format in lieu of offering it in the dig-
15	ital format transmitted by the local
16	television station;
17	"(ii) notwithstanding clause (i), a
18	cable operator of a cable system with an
19	activated capacity of 550 megahertz or
20	less—
21	"(I) shall offer the primary video
22	stream and program-related material
23	of the local television station described
24	in subparagraph (A), converted to an
25	analog format: and



1	"(II) may, but shall not be re-
2	quired to, offer the primary video
3	stream and program-related material
4	in any digital format or formats.
5	"(D) Location and method of conver-
6	SION.—
7	"(i) A cable operator of a cable sys-
8	tem may perform any conversion permitted
9	or required by this paragraph at any loca-
10	tion, from the cable head-end to the cus-
11	tomer premises, inclusive.
12	"(ii) Notwithstanding any other provi-
13	sion of this Act other than the prohibition
14	on material degradation, a cable operator
15	may use switched digital video technology
16	to accomplish any conversion or trans-
17	mission permitted or required by this para-
18	graph.
19	"(E) Conversions not treated as deg-
20	RADATION.—Any conversion permitted or re-
21	quired by this paragraph shall not, by itself, be
22	treated as a material degradation.
23	"(F) Carriage of Program-related
24	MATERIAL.—The obligation to carry program-



1	related material under this paragraph is effec-
2	tive only to the extent technically feasible.
3	"(G) Definition of Standard-Defini-
4	TION FORMAT.—For purposes of this para-
5	graph, a stream shall be in standard definition
6	digital format if such stream meets the criteria
7	for such format as specified in the standard
8	recognized by the Commission in section 73.682
9	of its rules (47 CFR 73.682) or a successor
10	regulation.".
11	(b) Tiering.—Clause (iii) of section 623(b)(7)(A) of
12	such Act (47 U.S.C. 543(b)(7)(A)(iii)) is amended to read
13	as follows:
14	"(iii) Both of the following signals:
15	"(I) the primary video stream
16	and program-related material of any
17	television broadcast station that is
18	provided by the cable operator to any
19	subscriber in an analog format, and
20	"(II) the primary video stream
21	and program-related material—
22	"(aa) of any television
23	broadcast station that is trans-
24	mitting exclusively in digital for-
25	mat, and



1	"(bb) that is provided by the
2	cable operator to any subscriber
3	in a digital format,
4	but excluding a signal that is secondarily
5	transmitted by a satellite carrier beyond
6	the local service area of such station.".
7	(c) Comparable Treatment of Satellite Car-
8	RIERS.—Section 338 of the Communications Act of 1934
9	(47 U.S.C. 338) is amended—
10	(1) by adding at the end the following new sub-
11	section:
12	$\lq\lq(l)$ Specific Carriage Obligations After Dig-
13	ITAL TRANSITION.—
14	"(1) Carriage of digital formats.—With
15	respect to any television station that requests car-
16	riage under this section and that is transmitting
17	broadcast programming exclusively in the digital tel-
18	evision service in a local market in the contiguous
19	United States (hereafter in this paragraph referred
20	to as an eligible requesting station), a satellite car-
21	rier carrying the digital signal of any other local tel-
22	evision station in that local market shall carry the
23	eligible requesting station's primary video stream
24	and program-related material without material dec-



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1	radation, if the licensee for that eligible requesting
2	station—
3	"(A) relies on this section to obtain car-
4	riage of the primary video stream and program-
5	related material by that satellite carrier in that
6	market; and
7	"(B) permits the satellite carrier to carry
8	without compensation any other programming
9	broadcast by that local station that is carried
10	on that system.
11	"(2) Formatting of Primary Video
12	STREAM.—A satellite carrier must offer the primary
13	video stream and program-related material of an eli-
14	gible requesting station in the digital format trans-
15	mitted by the station if the satellite carrier carries
16	the primary video stream of any other local tele-
17	vision station in that local market in the same dig-
18	ital format.
19	"(3) Multiple formats permitted.—A sat-
20	ellite carrier may offer the primary video stream and
21	program-related material of an eligible requesting
22	station in any analog or digital format or formats,
23	whether or not doing so requires conversion from the
24	format transmitted by that eligible requesting sta-



tion, so long as—

1	"(A) the satellite carrier offers the primary
2	video stream and program-related material in
3	the converted analog or digital format or for-
4	mats without material degradation; and
5	"(B) also offers the primary video stream
6	and program-related material in the manner or
7	manners required by this subsection.
8	"(4) Transitional conversions.—Notwith-
9	standing any requirement in paragraphs (1) and (2)
10	to carry the primary video stream and program-re-
11	lated material in the digital format transmitted by
12	the local television station, but subject to the prohi-
13	bition on material degradation, until January 1,
14	2014, a satellite carrier—
15	"(A) shall offer the primary video stream
16	and program-related material of any local tele-
17	vision broadcast station required to be carried
18	under paragraph (1) in the format necessary
19	for such stream to be viewable on analog and
20	digital televisions; and
21	"(B) may convert the primary video
22	stream and program-related material to stand-
23	ard-definition format in lieu of offering it in the
24	digital format transmitted by the local television



station.

1	"(5) Location and method of conver-
2	SION.—A satellite carrier may perform any conver-
3	sion permitted or required by this subsection at any
4	location, from the local receive facility to the cus-
5	tomer premises, inclusive.
6	"(6) Conversions not treated as degrada-
7	TION.—Any conversion permitted or required by this
8	subsection shall not, by itself, be treated as a mate-
9	rial degradation.
10	"(7) Carriage of Program-related mate-
11	RIAL.—The obligation to carry program-related ma-
12	terial under this subsection is effective only to the
13	extent technically feasible.
14	"(8) Definition of standard-definition
15	FORMAT.—For purposes of this subsection, a stream
16	shall be in standard definition digital format if such
17	stream meets the criteria for such format as speci-
18	fied in the standard recognized by the Commission
19	in section 73.682 of its rules (47 CFR 73.682) or
20	a successor regulation.";
21	(2) in subsection (b)(1), by striking "subsection
22	(a)" and inserting "subsection (a) or (l)";
23	(3) in subsection (c)(1), by striking "subsection
24	(a)(1)" and inserting "subsections (a)(1) and (I)".



and

1	(4) in subsection $(c)(2)$, by striking "subsection
2	(a)" and inserting "subsections (a) and (l) ".
3	(d) DEADLINE.—The Federal Communications Com-
4	mission shall revise its regulations to implement the
5	amendments made by this section within one year after
6	the date of enactment of this Act.
7	SEC. 3411. DEPLOYMENT OF BROADBAND WIRELESS TECH-
8	NOLOGIES.
9	Not later than 45 days after the effective date of this
10	Act, the Federal Communications Commission shall ini-
11	tiate a rulemaking to assess the necessity of rechannel-
12	izing the spectrum located between 767–773 megahertz
13	and 797–803 megahertz to accommodate broadband appli-
14	cations. Such rulemaking shall be completed within 180
15	days.
16	SEC. 3412. SENSE OF CONGRESS.
17	(a) FINDINGS.—The Congress finds the following:
18	(1) The wireless communications industry in
19	the United States is becoming increasingly con-
20	centrated: there are currently no ownership limita-
21	tions on wireless companies, and the five largest
22	wireless carriers in the United States control nearly
23	90 percent of United States wireless subscribership.
24	(2) Over 90 percent of households receive their

broadband services through either cable or digital



1	subscriber line (DSL) service, and most cable and
2	DSL providers are heavily concentrated within their
3	geographic markets.
4	(3) Under the Omnibus Budget and Reconcili-
5	ation Act of 1993, Congress tasked the Federal
6	Communications Commission to promote economic
7	opportunity by disseminating wireless communica-
8	tions licenses among a wide variety of applicants, in-
9	cluding small businesses and rural telephone compa-
10	nies.
11	(4) Upcoming auctions for the returned analog
12	broadcast spectrum in the 700 megahertz band that
13	will be cleared following the transition from analog
14	to digital broadcast television and Advanced Wireless
15	Services (AWS) in the 1710–1755 megahertz and
16	2110–2155 megahertz bands will likely be the last
17	reallocation opportunities for commercial wireless
18	communications services and wireless broadband
19	services in the foreseeable future.
20	(5) In the near term, wireless broadband pre-
21	sents the most promising opportunity to provide a
22	third option (other than cable modem or DSL serv-
23	ice) for broadband Internet access for most con-
24	sumers, and the spectrum in the 700 megahertz

band is considered "beachfront" property by tele-



1	communications carriers because wireless signals at
2	this frequency range pass easily through buildings,
3	trees, and other interference.
4	(6) The 700 megahertz band offers a historic
5	opportunity to provide the equivalent of a "third
6	wire" into the home – an alternative to telephone or
7	cable broadband access that will create new competi-
8	tion and incentives for new entrants, innovation, and
9	broader service offerings.
10	(b) Sense of the Congress.—It is the sense of
11	the Congress that the Federal Communications Commis-
12	sion should disseminate wireless communications licenses
13	consistent with the findings in subsection (a) and do so
14	utilizing its existing authority under section 309(j) of the
15	Communications Act of 1934, which requires the Commis-
16	sion to promote the following objectives:
17	(1) the development and rapid deployment of
18	new technologies, products, and services for the ben-
19	efit of the public, including those residing in rural
20	areas, without administrative or judicial delays;
21	(2) promoting economic opportunity and com-
22	petition and ensuring that new and innovative tech-
23	nologies are readily accessible to the American peo-
24	ple by avoiding excessive concentration of licenses

and by disseminating licenses among a wide variety



16 E).

1	of applicants, including small businesses and rural
2	telephone companies;
3	(3) recovery for the public of a portion of the
4	value of the public spectrum resource made available
5	for commercial use and avoidance of unjust enrich-
6	ment through the methods employed to award uses
7	of that resource; and
8	(4) efficient and intensive use of the electro-
9	magnetic spectrum.
10	SEC. 3413. BAND PLAN REVISION REQUIRED.
11	(a) Proceeding Required.—The Federal Commu-
12	nications Commission shall commence a proceeding no
13	later than June 1, 2006, to reevaluate the band plan for
14	the auction of the unauctioned portions of the lower 700

17 (b) RECONFIGURATION REQUIRED.—The Federal

megahertz band (currently designated as Blocks A, B, and

- 18 Communications Commission shall reconfigure the band
- 19 plan to license spectrum for Block B of such portion ac-
- 20 cording to Cellular Market Areas (i.e., Metropolitan Sta-
- 21 tistical Areas ("MSAs") and Rural Service Areas
- 22 ("RSAs")) to facilitate the offering of competitive wireless
- 23 services by regional and smaller wireless carriers.

